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# LICKING COUNTY 5-YEAR BRIDGE PROGRAM

Managing and Replacing  
158 Deteriorated Structure Assets

How does a rural Ohio county deal  
with a bridge crisis?

# Managing and Replacing 158 Deteriorated Structure Assets

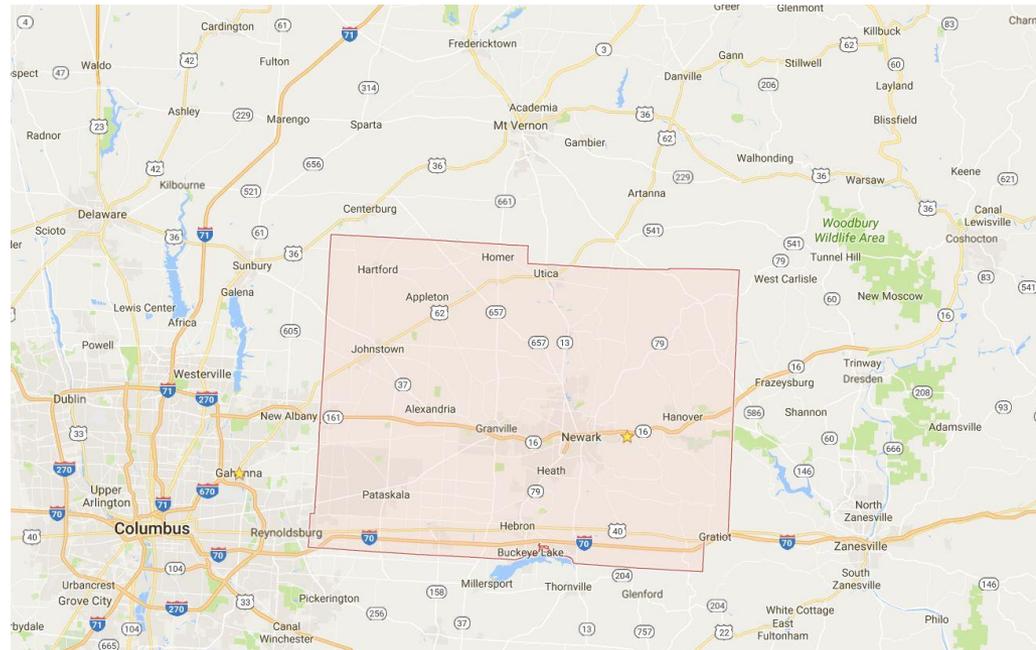
## • Where is Licking County, Ohio?

Located just east of Columbus, Ohio

- County limits extend just south of I-70 to Buckeye Lake, Ohio
- Extends just east of Hanover and Gratiot, Ohio
- Extends just north of Utica, Ohio

County Seat is in Newark, Ohio

- Population: 172,198 (2016)
  - Newark Advocate, March 24, 2017
- Rural, farming county
- Population density ~ 250/sq. mile



# Managing and Replacing 158 Deteriorated Structure Assets

- **In 2013 Licking County started to evaluate their bridge and culvert assets and reached out to Gannett Fleming to assist**
  - The county staff anticipated a small number of the 340 bridges were in need of significant repair or replacement
  - Licking County identified 70 bridges and culverts that they thought were the worst
  - We developed a coding system to prioritize bridges and culverts with significant deterioration or problems

# Managing and Replacing 158 Deteriorated Structure Assets

- **Initial plan to spend 15-30 minutes at each bridge to locate and document “The Critical Problem” for each structure**
  - “The Critical Problem” was anticipated to be the condition that put the bridge in a NBIS condition code of 4 or less



# Managing and Replacing 158 Deteriorated Structure Assets

- More Examples of “The Critical Problem”



# Managing and Replacing 158 Deteriorated Structure Assets

- **What is the 0-5 Year Coding System?**

- 0-5 indicates which year in the 5-year program the asset is targeted for repair or replacement
- Purpose of the coding system to:
  - Enable the most critical structures to be identified
  - Prioritize repair funds to those assets first
  - Consideration is given to whether the bridge is closed or reduced to a single lane of traffic
  - Is the bridge on a prominent county route

# Managing and Replacing 158 Deteriorated Structure Assets

- **What is the 0-5 Year Coding System?**

- GF and Licking County staff worked together to develop the list and understand the level of risk for the bridges in the 0-2 year groups.
  - Some bridges and culverts were closed
  - Some were reduced to a single lane of traffic
  - Most of these bridges were posted
  - Some were posted and reduced to a single lane of traffic to move vehicles away from the deteriorated areas

# Managing and Replacing 158 Deteriorated Structure Assets

- 0-5 Year Coding System

| Numerical Code | Condition | Situation  | Action                                     |
|----------------|-----------|--|--|
| 5              | Poor      | Structure is monitored on a frequent basis (6 months or less)  | Perform Major Repairs or Replace Structure |
| 4              | Poor      | Structure is monitored on a frequent basis (6 months or less) and posted to reduce loads if necessary until replaced or repaired | Perform Major Repairs or Replace Structure |
| 3              | Poor      | Structure is monitored on a frequent basis (every 3-6 months) and posted to reduce loads until replaced or repaired              | Replace Structure                          |
| 2              | Critical  | Structure is monitored on a frequent basis (every 1-3 months) and posted to reduce loads until replaced                          | Replace Structure                          |
| 1              | Critical  | Structure is monitored on a weekly basis or every month and posted to reduce loads or closed until replaced                      | Replace Structure                          |
| 0              | Closed    | Structure is closed until replaced   | Replace Structure                          |

# Managing and Replacing 158 Deteriorated Structure Assets

- **How does 70 bridges increase to 158?**

- Database information in ODOT's BMS was not correct for Licking County assets
- Bridges were not coded correctly
  - Various conditions were identified that were not considered in the past on ODOT BR86 forms and overall bridge appraisal ratings
  - GF helped Licking County staff understand the conditions that directly affect bridge capacity and load rating factors
- Approximately 40 new structural plate arch culverts that were not part of the bridge record in 2013 were discovered and added
- Many "Orphan Structures", ones that were found while Licking County engineer interns drove every road in the county to verify the total bridge number

- **70 bridges is now 158!**

# Managing and Replacing 158 Deteriorated Structure Assets

- **How were the bridges coded after the field assessments were complete?**
  - 4 Bridges with a Code 0, Red
  - 21 Bridges with a Code 1, Orange
  - 23 Bridges with a Code 2, Yellow
  - 34 Bridges with a Code 3, Green
  - 30 Bridges with a Code 4, Blue
  - 46 Bridges with a Code 5, Purple
  - The tabular list of bridges enabled the county to focus on the 25 bridges coded 0 or 1 as the 2014 replacements began. Most of these bridges were successfully replaced in 2014.

# Managing and Replacing 158 Deteriorated Structure Assets



Licking County 2014-2015 Bridge Field Review



| SE#     | LOCATION                   | BRIDGE TYPE                   | STRUCTURE LENGTH | CODE | REPAIR/REPLACE          | NOTES                        | 2013 CODE                     |   |
|---------|----------------------------|-------------------------------|------------------|------|-------------------------|------------------------------|-------------------------------|---|
| 4530160 | HOP POPLAR FORKS RD        | Simple Concrete Slab          | 21.0 FT          | 0    | Closed - Replace Bridge |                              | 3                             |   |
| 4540034 | JER HARRISON ROAD          | Steel Filled Culvert (CMP)    | 21.0 FT          | 0    | Replace Bridge          | Total of 4 Bridges at 0 Yrs. | 1                             |   |
| 4530586 | PER SMITH CHAPEL RD        | Simple Span Steel             | 31.0 FT          | 0    | Replace Superstructure  |                              | 3                             |   |
| 4532856 | WAS GINGER HILL RD         | Steel Pony Truss              | 342.0 FT         | 0    | Replace Bridge          |                              |                               |   |
| 4534735 | BEN BENNINGTON CHAPEL ROAD | Steel Pony Truss              | 94.0 FT          | 1    | Repair                  |                              |                               |   |
| 4534867 | BEN DUTCH CROSS RD         | Simple Concrete Slab          | 27.0 FT          | 1    | Replace Bridge          | Total of 21 Bridges at 1 Yr. | 1                             |   |
| 4531892 | BGR RANKIN RD              | Simple Span Steel             | 32.0 FT          | 1    | Replace Bridge          |                              |                               |   |
| 4532120 | BGR LAUREL HILL ROAD       | Simple Span Concrete Box Beam | 50.0 FT          | 1    | Repair                  |                              | 1                             |   |
| 4532163 | BGR CHERRY HILL RD         | Simple Span Steel             | 39.0 FT          | 1    | Replace Superstructure  |                              | 1                             |   |
| 4538838 | EDE EDEN CHURCH ROAD       | Steel Filled Culvert (CMP)    | 14.0 FT          | 1    | Replace Bridge          |                              |                               |   |
| 4535669 | ETN REFUGEE RD             | Steel Filled Culvert (CMP)    | 14.0 FT          | 1    | Replace Bridge          |                              | 2                             |   |
| 4530500 | HAN JEFFRIES RD            | Simple Span Steel             | 55.0 FT          | 1    | Replace Bridge          |                              | 1                             |   |
| 4534034 | HAR PALMER RD              | Simple Concrete Slab          | 12.0 FT          | 1    | Replace Bridge          |                              | 2                             |   |
| 4537521 | HRT FAIRGROUNDS RD         | Steel Filled Culvert (CMP)    | 17.0 FT          | 1    | Replace Bridge          |                              |                               |   |
| 4535448 | JER PATTERSON RD           | Simple Span Steel             | 35.0 FT          | 1    | Replace Superstructure  |                              | Total of 21 Bridges at 1 Yr.  |   |
| 4535456 | JER MINK ST                | Simple Span Steel             | 34.0 FT          | 1    | Replace Superstructure  |                              |                               |   |
| 4534700 | LIB CASTLE RD              | Simple Span Steel             | 60.0 FT          | 1    | Replace Bridge          |                              |                               |   |
| 4531639 | MAD LONDON HOLLOW LOPER RD | Simple Span Steel             | 30.0 FT          | 1    | Replace Bridge          |                              |                               |   |
| 4536436 | MCK DRY CREEK RD           | Simple Span Steel             | 81.0 FT          | 1    | Replace Bridge          |                              |                               |   |
| 4537939 | MCK CATT RUN ROAD          | Simple Span Steel             | 45.0 FT          | 1    | Replace Bridge          |                              |                               |   |
| 4535286 | MON MINK ST                | Simple Span Steel             | 54.0 FT          | 1    | Replace Bridge          |                              |                               | 3 |
| 4536975 | PER PATTON RD              | Simple Span Steel             | 31.0 FT          | 1    | Replace Bridge          |                              |                               | 1 |
| 4533755 | UNI GALE RD                | Filled Aluminum Culvert (CMP) | 12.0 FT          | 1    | Repair                  |                              |                               |   |
| 4536959 | UNI PALMER RD              | Simple Span Steel             | 31.0 FT          | 1    | Replace Bridge          |                              |                               | 2 |
| 4540190 | WAS STICKLE ROAD           | Steel Filled Culvert (CMP)    | 11.0 FT          | 1    | Replace Bridge          |                              |                               |   |
| 4540069 | BEN APPLETON ROAD          | Steel Filled Culvert (CMP)    | 15.0 FT          | 2    | Replace Bridge          |                              | Total of 23 Bridges at 2 Yrs. |   |
| 4531965 | BGR HONDA HILLS RD         | Simple Concrete Slab          | 29.0 FT          | 2    | Replace Bridge          |                              |                               |   |
| 4532988 | BUR SMOKETOWN RD           | Simple Span Concrete Beam     | 23.0 FT          | 2    | Replace Bridge          |                              |                               |   |
| 4532996 | BUR SMOKETOWN RD           | Simple Span Steel             | 23.0 FT          | 2    | Replace Superstructure  |                              |                               |   |
| 4538382 | ETN REFUGEE RD             | CMP                           | 11.0 FT          | 2    | Replace Bridge          | 2                            |                               |   |
| 4530926 | FAL PRIEST HOLLOW RD       | Simple Span Steel             | 20.0 FT          | 2    | Replace Bridge          | 2                            |                               |   |
| 4530977 | FAL MCKEE HILL RD          | Steel Pony Truss              | 104.0 FT         | 2    | Replace Superstructure  |                              |                               |   |
| 4531019 | FAL LICKING VALLEY RD      | Simple Concrete Slab          | 27.0 FT          | 2    | Replace Bridge          | 2                            |                               |   |
| 4531027 | FAL LICKING VALLEY RD      | Simple Concrete Slab          | 27.0 FT          | 2    | Replace Bridge          |                              |                               |   |
| 4537211 | FAL FRAMPTON RD            | Steel Pony Truss              | 79.0 FT          | 2    | Replace Superstructure  |                              |                               |   |
| ORPHAN  | FAL CULLISON ROAD          | CMP                           | 0.0 FT           | 2    | Replace Bridge          |                              |                               |   |
| 4530365 | HAN WOHLFORD RD            | Steel Pony Truss              | 76.0 FT          | 2    | Repair                  |                              |                               |   |
| 4530209 | HOP BEAR HOLLOW RD         | Simple Span Steel             | 24.0 FT          | 2    | Replace Bridge          | 2                            |                               |   |
| 4538501 | HRT REFUGEE ROAD           | CMP                           | 30.0 FT          | 2    | Replace Bridge          | 2                            |                               |   |
| 4534581 | LIB NICHOLS LANE           | Steel Pony Truss              | 50.0 FT          | 2    | Repair                  |                              |                               |   |
| 4531418 | MAD KREAGER RD             | Simple Concrete Slab          | 12.0 FT          | 2    | Replace Bridge          | 2                            |                               |   |
| 4535162 | MON HARMONY CHURCH RD      | Simple Span Steel             | 27.0 FT          | 2    | Repair                  |                              |                               |   |
| 4532651 | NWT HORNS HILL RD          | Simple Concrete Slab          | 25.0 FT          | 2    | Replace Superstructure  |                              |                               |   |
| 4532678 | NWT HORNS HILL RD          | Filled Concrete Arch          | 18.0 FT          | 2    | Replace Bridge          |                              |                               |   |
| 4532686 | NWT HORNS HILL RD          | Simple Concrete Slab          | 27.0 FT          | 2    | Replace Bridge          |                              |                               |   |
| 4532694 | NWT HILLCREST RD           | Simple Span Steel             | 23.0 FT          | 2    | Replace Bridge          | 2                            |                               |   |
| 4534697 | STA SADIE THOMAS ROAD      | Simple Span Steel             | 40.0 FT          | 2    | Replace Bridge          |                              |                               |   |
| 4538293 | WAS TORRENCE ROAD          | Steel Pony Truss              | 100.0 FT         | 2    | Repair                  |                              |                               |   |

# Managing and Replacing 158 Deteriorated Structure Assets

- **How has Licking County addressed bridge repairs and replacements in past years?**

- The average number of bridges being replaced before 2011 was 6 per year. With this approach it would take over 25 years to replace all 158 deteriorated structures
- Bridges typically should have a 50-75 year life span
- The county existing inventory contains varied types of bridges and culverts with most life spans less than 30 years:
  - Corrugated metal pipes (including structural plate arches)
  - Weathering steel truss bridges or steel beam bridges with no protective coatings
  - Numerous structures with timber piles in rivers and streams

# Managing and Replacing 158 Deteriorated Structure Assets

- **What are some cost effective replacement options?**
  - Replace shorter span structures with concrete box culverts or concrete arch culverts
  - Replace longer structures with single span prestressed concrete box beam bridges on integral abutments (provides less long-term county maintenance)
  - Deteriorated larger truss bridges created another category of repair.
    - With the county's limited funding, targeted member replacement with galvanized new steel was preferred since a new bridge may typically exceed \$1,000,000 per truss bridge
    - Several truss bridges were repaired at the end bays with new stringers and/or floorbeams, while other truss bridges given new stringers and deck, choosing to reuse the existing truss lines and the floorbeams
  - County staff performed most of the culvert replacements and selected truss repairs which helped to minimize costs

# Managing and Replacing 158 Deteriorated Structure Assets



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# Managing and Replacing 158 Deteriorated Structure Assets

## Total Number of Bridges Repaired or Replaced per year

- 2014                      20 Bridges
- 2015                      24 Bridges
- 2016                      27 Bridges
- 2017                      28 Bridges
- 2018                      30 Bridges

Total of 129 Bridges Repaired or Replaced in The Program

## Average Construction Costs per Bridge Type

- Clear Spans 25' or less                      Avg. \$125,000/Each
  
- Clear Spans greater than 25'  
    Clear span x 1.1 x 24 x \$225 = planning level estimate
  
- Total estimated at \$17.7M
  
- Added a 10% Contingency

# Managing and Replacing 158 Deteriorated Structure Assets

## Stretching The Dollars

- **Operational Savings (\$651,535/Year)**
  - Retirement Buyout (reduced employees from 59 to 46  
More than 80 employees during the 1980's)
  - Reduced snow routes from 25 to 22
  - Applied for Federal Grants for signing, striping and guardrail
  - Transitioned the bridge crew from building steel beam bridges to four sided box culverts
  - Greater use of pre-fabricated bridge elements
  - Reduced our overhead before we asked for more money

# Managing and Replacing 158 Deteriorated Structure Assets

## The Commissioner's Bridge Program Funding

- **\$5 Permissive Fee results in an additional \$400,000**
- **\$1 Real Estate Conveyance Fee results in an additional \$500,000**
- **General Fund money available from increasing Sales Tax Revenue**
- **County Bonds used to fill in the gaps**
  - Bonds will be retired along with the conveyance fee after the five year program is complete

# Managing and Replacing 158 Deteriorated Structure Assets

- **Funding Sources**
  - County Engineer's budget \$7.2M/yr.
  - County Commissioners were approached and agreed to fund a 5-year, \$20 M bridge program.
  - The total goal is 129 bridges in 5 years
  - The Licking County Bridge Program includes LBR Bridges
  - The Licking County Bridge Program includes Ohio Partnership Bridges

# Managing and Replacing 158 Deteriorated Structure Assets

- Refocusing the county bridge crew functions
- Focus on 20' spans or less
- Increase the number of bridges replaced per year
- 2014 – 6 projects – average 44 days
- 2017 – 11 projects – average 20 days



# Managing and Replacing 158 Deteriorated Structure Assets



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# Managing and Replacing 158 Deteriorated Structure Assets

## General Appraisal (GA) Comparison: 2014 - 2017

| GA | 2014 | 2017 | Difference |
|----|------|------|------------|
| 9  | 4    | 50   | +46        |
| 8  | 34   | 38   | +4         |
| 7  | 87   | 92   | +5         |
| 6  | 120  | 119  | -1         |
| 5  | 84   | 65   | -19        |
| 4  | 72   | 49   | -23        |
| 3  | 19   | 13   | -6         |
| 2  | 4    | 1    | -3         |
| 1  | 4    | 0    | -4         |

# Managing and Replacing 158 Deteriorated Structure Assets

## 2017 Status

- **Two years left in the bridge program**
  - To date the SMS query identifies
    - 63 bridges with a General Appraisal (GA) of 4 or less
    - 65 bridges with a GA of 5
  - 28 bridges to be built in 2017
  - This leaves 100 bridges remaining to be repaired or replaced with a GA of 5 or less
  - Licking County staff inspected all 100 recently to confirm the 2018 priorities. Graded the group of bridges high, medium and low
  - To date 41 deteriorated bridges were added to the program

# Managing and Replacing 158 Deteriorated Structure Assets



# Managing and Replacing 158 Deteriorated Structure Assets

## 2018 Plan

- **Last year left of the bridge program**
  - Plan to replace 28-30 bridges
  - 10 bridges to be built by force account
  - The 2018 funding request will be presented to the Commissioners in October 2017
  - Anticipating another \$4.5M to accomplish this
  - End of 2018 if all goes well 130 will be completed

# Managing and Replacing 158 Deteriorated Structure Assets

## 2019 and Beyond (still in need of revenue)

- Even after the \$19.1 million program, Licking County still has 70 bridges with a general appraisal rating of 5 or less
- 30 will be repaired or replaced using force account spread out over 3-4 years
- 6 will be LBR funded
- 34 will still need to locate a funding source. Estimated additional cost \$11 million

# Managing and Replacing 158 Deteriorated Structure Assets

## Special thanks goes out to:

- Jared Knerr (Licking County Engineer), Bill Lozier (Retired LC Eng.), Tim Bubb, Duane Flowers, Rick Black, Doug Smith, Scott Ryan, Mike Smith
- County Engineer Staff
- Public Utilities
- Consultants and contractors

# Managing and Replacing 158 Deteriorated Structure Assets



Questions?